

Terrorism Offences Definitive Guideline

Contents

Applicability of guideline	4
Preparation of terrorist acts	5
Terrorism Act 2006 (section 5)	
Explosive substances (terrorism only)	11
Causing explosion likely to endanger life or property	
Explosive Substances Act 1883 (section 2)	
Attempt to cause explosion, or making or keeping explosive with intent to endanger life or property	
Explosive Substances Act 1883 (section 3)	
Encouragement of terrorism	17
Encouragement of terrorism	
Terrorism Act 2006 (section 1)	
Dissemination of terrorist publications	
Terrorism Act 2006 (section 2)	
Proscribed organisations	23
Membership	
Terrorism Act 2000 (section 11)	
Proscribed organisations	27
Support	
Terrorism Act 2000 (section 12)	

Funding terrorism	33
Fundraising	
Terrorism Act 2000 (section 15)	
Use and possession	
Terrorism Act 2000 (section 16)	
Funding arrangements	
Terrorism Act 2000 (section 17)	
Money laundering	
Terrorism Act 2000 (section 18)	
Failure to disclose information about acts of terrorism	39
Terrorism Act 2000 (section 38B)	
Possession for terrorist purposes	45
Terrorism Act 2000 (section 57)	
Collection of terrorist information	51
Terrorism Act 2000 (section 58)	
Additional guidance	57
Annex: Community orders	59

© Crown copyright 2018

This publication is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. To view this licence, visit nationalarchives.gov.uk/doc/open-government-licence/version/3

Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

This publication is available at <https://www.gov.uk/government/publications>

Any enquiries regarding this publication should be sent to us at info@sentencingcouncil.gov.uk

Blank page

Applicability of guideline

The Sentencing Council issues this definitive guideline in accordance with section 120 of the Coroners and Justice Act 2009.

The guidelines apply to all offenders aged 18 and older, who are sentenced on or after 27 April 2018, regardless of the date of the offence.

Section 125(1) of the Coroners and Justice Act 2009 provides that when sentencing offences committed after 6 April 2010:

“Every court –

- (a) must, in sentencing an offender, follow any sentencing guidelines which are relevant to the offender’s case, and
- (b) must, in exercising any other function relating to the sentencing of offenders, follow any sentencing guidelines which are relevant to the exercise of the function,

unless the court is satisfied that it would be contrary to the interests of justice to do so.”

Structure, ranges and starting points

For the purposes of section 125(3)-(4) of the Coroners and Justice Act 2009, the guideline specifies offence ranges – the range of sentences appropriate for each type of offence. Within each offence, the Council has specified a number of categories which reflect varying degrees of seriousness. The offence range is split into category ranges – sentences appropriate for each level of seriousness. The Council has also identified a starting point within each category.

Starting points define the position within a category range from which to start calculating the provisional sentence. The court should consider further features of the offence or the offender that warrant adjustment of the sentence within the range, including the aggravating and mitigating factors set out at step two. Starting points and ranges apply to all offenders, whether they have pleaded guilty or been convicted after trial. Credit for a guilty plea is taken into consideration only at step four in the decision making process, after the appropriate sentence has been identified.

Information on community orders is set out in the annex at page 59.

Preparation of terrorist acts

Terrorism Act 2006 (section 5)

This is a serious specified offence for the purposes of sections 224 and 225(2) (life sentence for serious offences) of the Criminal Justice Act 2003.

This is an offence listed in Part 1 of Schedule 15B for the purposes of sections 224A (life sentence for second listed offence) of the Criminal Justice Act 2003.

This is a specified offence for the purposes of section 226A (extended sentence for certain violent or sexual offences) of the Criminal Justice Act 2003.

This is an offence listed in Schedule 18A for the purposes of section 236A (special custodial sentence for certain offenders of particular concern) of the Criminal Justice Act 2003.

Triable only on indictment

Maximum: Life imprisonment

Offence range: 3 years' custody – Life Imprisonment (minimum term 40 years)

This guideline applies only to offenders aged 18 and older

STEP ONE**Determining the offence category**

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender's culpability.

Where there are characteristics present which fall under different levels of culpability, the court should balance these characteristics to reach a fair assessment of the offender's culpability.

Culpability demonstrated by one or more of the following:

- | | |
|----------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| A | <ul style="list-style-type: none"> • Acting alone, or in a leading role, in terrorist activity where preparations were complete or were so close to completion that, but for apprehension, the activity was very likely to have been carried out |
| B | <ul style="list-style-type: none"> • Acting alone, or in a leading role, in terrorist activity where preparations were advanced and, but for apprehension, the activity was likely to have been carried out • Significant role in terrorist activity where preparations were complete or were so close to completion that, but for apprehension, the activity was very likely to have been carried out • Offender has coordinated others to take part in terrorist activity, whether in the UK or abroad (where not falling within A) |
| C | <ul style="list-style-type: none"> • Leading role in terrorist activity where preparations were not far advanced • Significant role in terrorist activity where preparations were advanced and, but for apprehension, the activity was likely to have been carried out • Lesser role in terrorist activity where preparations were complete or were so close to completion that, but for apprehension, the activity was very likely to have been carried out • Offender acquires training or skills for purpose of terrorist activity (where not falling within A or B) • Acts of significant assistance or encouragement of other(s) (where not falling within A or B) |
| D | <ul style="list-style-type: none"> • Offender has engaged in very limited preparation for terrorist activity • Act(s) of lesser assistance or encouragement of other(s) • Other cases not falling within A, B or C |

Harm

Harm is assessed based on the type of harm risked and the likelihood of that harm being caused.

When considering the likelihood of harm, the court should consider the viability of any plan.

Category 1	<ul style="list-style-type: none"> • Multiple deaths risked and very likely to be caused
Category 2	<ul style="list-style-type: none"> • Multiple deaths risked but not very likely to be caused • Any death risked and very likely to be caused
Category 3	<ul style="list-style-type: none"> • Any death risked but not very likely to be caused • Risk of widespread or serious damage to property or economic interests • Risk of a substantial impact upon civic infrastructure • Any other cases

STEP TWO**Starting point and category range**

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability or harm in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Offenders committing the most serious offences are likely to be found dangerous and so the table below includes options for life sentences. However, the court should consider the dangerousness provisions in *all* cases, having regard to the criteria contained in Chapter 5 of Part 12 of the Criminal Justice Act 2003 to make the appropriate determination, before imposing either a life sentence or an extended sentence. (See STEP FIVE below).

The court must also consider the provisions set out in section 236A Criminal Justice Act 2003 (special custodial sentence for certain offenders of particular concern). (See STEP SIX below).

Harm	Culpability			
	A	B	C	D
Category 1	Starting point Life imprisonment – minimum term 35 years' custody	Starting point Life imprisonment – minimum term 25 years' custody	Starting point Life imprisonment – minimum term 15 years' custody	Starting point 15 years' custody
	Category range Life imprisonment – minimum term 30 – 40 years' custody	Category range Life imprisonment – minimum term 20 – 30 years' custody	Category range Life imprisonment – minimum term 10 – 20 years' custody	Category range 10 – 20 years' custody
Category 2	Starting point Life imprisonment – minimum term 25 years	Starting point Life imprisonment – minimum term 15 years	Starting point 15 years' custody	Starting point 8 years' custody
	Category range Life imprisonment – minimum term 20 – 30 years' custody	Category range Life imprisonment – minimum term 10 – 20 years' custody	Category range 10 – 20 years' custody	Category range 6 – 10 years' custody
Category 3	Starting point 16 years' custody	Starting point 12 years' custody	Starting point 8 years' custody	Starting point 4 years' custody
	Category range 12 – 20 years' custody	Category range 8 – 16 years' custody	Category range 6 – 10 years' custody	Category range 3 – 6 years' custody

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness

Statutory aggravating factors:

Previous convictions, having regard to a) the **nature** of the offence to which the conviction relates and its **relevance** to the current offence; and b) the **time** that has elapsed since the conviction

Offence committed whilst on bail

Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (*When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting*)

Other aggravating factors:

Recent and/or repeated possession or accessing of extremist material

Communication with other extremists

Deliberate use of encrypted communications or similar technologies to facilitate the commission of the offence and/or avoid or impede detection

Offender attempted to disguise their identity to prevent detection

Indoctrinated or encouraged others

Preparation was with a view to engage in combat with UK armed forces

Conduct in preparation includes the actual or planned commission of other offences, where not taken into account in step one

Failure to respond to warnings

Failure to comply with current court orders

Offence committed on licence or Post Sentence Supervision

Offence committed whilst in prison

Factors reducing seriousness or reflecting personal mitigation

No previous convictions **or** no relevant/recent convictions

Good character and/or exemplary conduct

Offender involved through coercion, intimidation or exploitation

Clear evidence of a change of mind set prior to arrest

Offender's responsibility substantially reduced by mental disorder or learning disability

Age and/or lack of maturity where it affects the responsibility of the offender

Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Dangerousness**

The court should consider whether having regard to the criteria contained in Chapter 5 of Part 12 of the Criminal Justice Act 2003 it would be appropriate to impose a life sentence (section 224A or section 225) or an extended sentence (section 226A). When sentencing offenders to a life sentence under these provisions, the notional determinate sentence should be used as the basis for the setting of a minimum term.

STEP SIX**Special custodial sentence for certain offenders of particular concern (section 236A)**

Where the court does not impose a sentence of imprisonment for life or an extended sentence, but does impose a period of imprisonment, the term of the sentence must be equal to the aggregate of the appropriate custodial term and a further period of 1 year for which the offender is to be subject to a licence.

STEP SEVEN**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP EIGHT**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP NINE

Reasons

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP TEN

Consideration for time spent on bail (tagged curfew)

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Explosive substances (terrorism only)

Causing explosion likely to endanger life or property

Explosive Substances Act 1883 (section 2)

Attempt to cause explosion, or making or keeping explosive with intent to endanger life or property

Explosive Substances Act 1883 (section 3)

This is a serious specified offence for the purposes of sections 224 and 225(2) (life sentence for serious offences) of the Criminal Justice Act 2003.

This is an offence listed in Part 1 of Schedule 15B for the purposes of sections 224A (life sentence for second listed offence) of the Criminal Justice Act 2003.

This is a specified offence for the purposes of section 226A (extended sentence for certain violent or sexual offences) of the Criminal Justice Act 2003.

This is an offence listed in Schedule 18A for the purposes of section 236A (special custodial sentence for certain offenders of particular concern) of the Criminal Justice Act 2003.

Triable only on indictment

Maximum: Life imprisonment

Offence range: 3 years' custody – Life Imprisonment (minimum term 40 years)

This guideline applies only to offenders aged 18 and older

STEP ONE
Determining the offence category

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category, the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender’s culpability.

Where there are characteristics present which fall under different levels of culpability, the court should balance these characteristics to reach a fair assessment of the offender’s culpability.

Culpability demonstrated by one or more of the following:	
A	<ul style="list-style-type: none"> Offender caused an explosion or used, developed or was in possession of a viable explosive device Acting alone, or in a leading role, in terrorist activity involving explosives, where preparations were complete or were so close to completion that, but for apprehension, the activity was very likely to have been carried out
B	<ul style="list-style-type: none"> Offender took significant steps towards creating an explosion or developing or obtaining a viable explosive device Acting alone, or in a leading role, in terrorist activity involving explosives where preparations were advanced and, but for apprehension, the activity was likely to have been carried out Significant role in terrorist activity involving explosives where preparations were complete or were so close to completion that, but for apprehension, the activity was very likely to have been carried out
C	<ul style="list-style-type: none"> Leading role in terrorist activity involving explosives where preparations were not far advanced Significant role in terrorist activity involving explosives where preparations were advanced and, but for apprehension, the activity was likely to have been carried out Lesser role in terrorist activity involving explosives where preparations were complete or were so close to completion that, but for apprehension, the activity was very likely to have been carried out Act(s) of significant assistance or encouragement of other(s) involved in causing, developing or possessing an explosive device (where not falling within A or B)
D	<ul style="list-style-type: none"> Offender took very limited steps toward creating an explosion or developing or obtaining a viable explosive device Offender has engaged in very limited preparation of terrorist activity involving explosives Act(s) of lesser assistance or encouragement of other(s) Other cases not falling within A, B or C

Harm	
Harm is assessed based on the type of harm risked and the likelihood of that harm being caused.	
When considering the likelihood of harm, the court should consider the viability of any plan.	
Category 1	<ul style="list-style-type: none"> Multiple deaths risked and very likely to be caused
Category 2	<ul style="list-style-type: none"> Multiple deaths risked but not very likely to be caused Any death risked and very likely to be caused
Category 3	<ul style="list-style-type: none"> Any death risked but not very likely to be caused Risk of widespread or serious damage to property or economic interests Risk of a substantial impact upon civic infrastructure Any other cases

STEP TWO**Starting point and category range**

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability or harm in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Offenders committing the most serious offences are likely to be found dangerous and so the table below includes options for life sentences. However, the court should consider the dangerousness provisions in *all* cases, having regard to the criteria contained in Chapter 5 of Part 12 of the Criminal Justice Act 2003 to make the appropriate determination, before imposing either a life sentence or an extended sentence. (See STEP FIVE below).

The court must also consider the provisions set out in section 236A Criminal Justice Act 2003 (special custodial sentence for certain offenders of particular concern). (See STEP SIX below).

Harm	Culpability			
	A	B	C	D
Category 1	Starting point Life imprisonment – minimum term 35 years' custody	Starting point Life imprisonment – minimum term 25 years' custody	Starting point Life imprisonment – minimum term 15 years' custody	Starting point 15 years' custody
	Category range Life imprisonment – minimum term 30 – 40 years' custody	Category range Life imprisonment – minimum term 20 – 30 years' custody	Category range Life imprisonment – minimum term 10 – 20 years' custody	Category range 10 – 20 years' custody
Category 2	Starting point Life imprisonment – minimum term 25 years	Starting point Life imprisonment – minimum term 15 years	Starting point 15 years' custody	Starting point 8 years' custody
	Category range Life imprisonment – minimum term 20 – 30 years' custody	Category range Life imprisonment – minimum term 10 – 20 years' custody	Category range 10 – 20 years' custody	Category range 6 – 10 years custody
Category 3	Starting point 16 years' custody	Starting point 12 years' custody	Starting point 8 years' custody	Starting point 4 years' custody
	Category range 12 – 20 years' custody	Category range 8 – 16 years' custody	Category range 6 – 10 years' custody	Category range 3 – 6 years' custody

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness

Statutory aggravating factors:

Previous convictions, having regard to a) the **nature** of the offence to which the conviction relates and its **relevance** to the current offence; and b) the **time** that has elapsed since the conviction

Offence committed whilst on bail

Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (*When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting*)

Other aggravating factors:

Recent and/or repeated possession or accessing of extremist material

Communication with other extremists

Deliberate use of encrypted communications or similar technologies to facilitate the commission of the offence and/or avoid or impede detection

Offender attempted to disguise their identity to prevent detection

Indoctrinated or encouraged others

Conduct in preparation includes the actual or planned commission of other offences, where not taken into account in step one

Failure to respond to warnings

Failure to comply with current court orders

Offence committed on licence or Post Sentence Supervision

Offence committed whilst in prison

Factors reducing seriousness or reflecting personal mitigation

No previous convictions **or** no relevant/recent convictions

Good character and/or exemplary conduct

Offender involved through coercion, intimidation or exploitation

Clear evidence of a change of mind set prior to arrest

Offender's responsibility substantially reduced by mental disorder or learning disability

Age and/or lack of maturity where it affects the responsibility of the offender

Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Dangerousness**

The court should consider whether having regard to the criteria contained in Chapter 5 of Part 12 of the Criminal Justice Act 2003 it would be appropriate to impose a life sentence (section 224A or section 225) or an extended sentence (section 226A). When sentencing offenders to a life sentence under these provisions, the notional determinate sentence should be used as the basis for the setting of a minimum term.

STEP SIX**Special custodial sentence for certain offenders of particular concern (section 236A)**

Where the court does not impose a sentence of imprisonment for life or an extended sentence, but does impose a period of imprisonment, the term of the sentence must be equal to the aggregate of the appropriate custodial term and a further period of 1 year for which the offender is to be subject to a licence.

STEP SEVEN**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP EIGHT**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP NINE

Reasons

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP TEN

Consideration for time spent on bail (tagged curfew)

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Encouragement of terrorism

Encouragement of terrorism

Terrorism Act 2006 (section 1)

Dissemination of terrorist publications

Terrorism Act 2006 (section 2)

Triable either way

Maximum: 7 years' custody

Offence range: High level community order – 6 years' custody

This guideline applies only to offenders aged 18 and older

STEP ONE
Determining the offence category

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category, the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender’s culpability.

Where there are characteristics present which fall under different levels of culpability, the court should balance these characteristics to reach a fair assessment of the offender’s culpability.

Culpability demonstrated by one or more of the following:	
A	<ul style="list-style-type: none"> Offender in position of trust, authority or influence and abuses their position to encourage others Intended to encourage others to engage in any form of terrorist activity Intended to provide assistance to others to engage in terrorist activity
B	<ul style="list-style-type: none"> Reckless as to whether others would be encouraged or assisted to engage in terrorist activity and published statement/disseminated publication widely to a large or targeted audience (if via social media this can include both open or closed groups)
C	<ul style="list-style-type: none"> Other cases where characteristics for categories A or B are not present

Harm	
The court should consider the factors set out below to determine the level of harm.	
Category 1	<ul style="list-style-type: none"> Evidence that others have acted on or been assisted by the encouragement to carry out activities endangering life Statement or publication provides instruction for specific terrorist activity endangering life
Category 2	<ul style="list-style-type: none"> Evidence that others have acted on or been assisted by the encouragement to carry out activities not endangering life Statement or publication provides non-specific content encouraging support for terrorist activity endangering life Statement or publication provides instruction for specific terrorist activity not endangering life
Category 3	<ul style="list-style-type: none"> Statement or publication provides non-specific content encouraging support for terrorist activity not endangering life Other cases where characteristics for categories 1 or 2 are not present

STEP TWO

Starting point and category range

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability or harm in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Harm	Culpability		
	A	B	C
Category 1	Starting point 5 years' custody	Starting point 4 years' custody	Starting point 3 years' custody
	Category range 4 – 6 years' custody	Category range 3 – 5 years' custody	Category range 2 – 4 years' custody
Category 2	Starting point 4 years' custody	Starting point 3 years' custody	Starting point 2 years' custody
	Category range 3 – 5 years' custody	Category range 2 – 4 years' custody	Category range 1 – 3 years' custody
Category 3	Starting point 3 years' custody	Starting point 2 years' custody	Starting point 1 year's custody
	Category range 2 – 4 years' custody	Category range 1 – 3 years' custody	Category range High level community order – 2 years' custody

See page 20.

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness

Statutory aggravating factors:

Previous convictions, having regard to a) the **nature** of the offence to which the conviction relates and its **relevance** to the current offence; and b) the **time** that has elapsed since the conviction

Offence committed whilst on bail

Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (*When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting*)

Other aggravating factors:

Specifically targeted audience (if not considered at step 1)

Vulnerable/impressionable audience (if not considered at step 1)

Communication with known extremists

Deliberate use of encrypted communications or similar technologies to facilitate the commission of the offence and/or avoid or impede detection

Significant volume of terrorist publications published or disseminated

Used multiple social media platforms to reach a wider audience

Offender attempted to disguise their identity to prevent detection

Failure to respond to warnings

Failure to comply with current court orders

Offence committed on licence or Post Sentence Supervision

Offence committed whilst in prison

Factors reducing seriousness or reflecting personal mitigation

No previous convictions **or** no relevant/recent convictions

Good character and/or exemplary conduct

Offender involved through coercion, intimidation or exploitation

Clear evidence of a change of mind set prior to arrest

Offender's responsibility substantially reduced by mental disorder or learning disability

Age and/or lack of maturity where it affects the responsibility of the offender

Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP SIX**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP SEVEN**Reasons**

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP EIGHT**Consideration for time spent on bail (tagged curfew)**

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Blank page

Proscribed organisations

Membership

Terrorism Act 2000 (section 11)

Triable either way

Maximum: 10 years' custody

Offence range: High level community order – 9 years' custody

This guideline applies only to offenders aged 18 and older

STEP ONE**Determining the offence category**

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category, the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender's culpability.

Where there are characteristics present which fall under different levels of culpability, the court should balance these characteristics to reach a fair assessment of the offender's culpability.

Culpability demonstrated by one or more of the following:

A	• Prominent member of organisation
B	• Active (but not prominent) member of organisation
C	• All other cases

Harm

There is no variation in the level of harm caused. Membership of any organisation which is concerned in terrorism either through the commission, participation, preparation, promotion or encouragement of terrorism is inherently harmful.

STEP TWO**Starting point and category range**

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Harm	Culpability		
	A	B	C
	Starting point 7 years' custody	Starting point 5 years' custody	Starting point 2 years' custody
	Category range 5 – 9 years' custody	Category range 3 – 7 years' custody	Category range High level community order – 4 years' custody

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness

Statutory aggravating factors:

Previous convictions, having regard to a) the **nature** of the offence to which the conviction relates and its **relevance** to the current offence; and b) the **time** that has elapsed since the conviction

Offence committed whilst on bail

Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (*When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting*)

Other aggravating factors:

Length of time over which offending was committed

Failure to respond to warnings

Failure to comply with current court orders

Offence committed on licence or Post Sentence Supervision

Offence committed whilst in prison

Factors reducing seriousness or reflecting personal mitigation

Unaware that organisation was proscribed

No previous convictions **or** no relevant/recent convictions

Good character and/or exemplary conduct

Offender involved through coercion, intimidation or exploitation

Clear evidence of a change of mind set prior to arrest

Offender's responsibility substantially reduced by mental disorder or learning disability

Age and/or lack of maturity where it affects the responsibility of the offender

Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP SIX**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP SEVEN**Reasons**

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP EIGHT**Consideration for time spent on bail (tagged curfew)**

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Proscribed organisations

Support

Terrorism Act 2000 (section 12)

Triable either way

Maximum: 10 years' custody

Offence range: High level community order – 9 years' custody

This guideline applies only to offenders aged 18 and older

STEP ONE**Determining the offence category**

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category, the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender's culpability.

Where there are characteristics present which fall under different levels of culpability, the court should balance these characteristics to reach a fair assessment of the offender's culpability.

Culpability demonstrated by one or more of the following:

A	<ul style="list-style-type: none"> Offender in position of trust, authority or influence and abuses their position Persistent efforts to gain widespread or significant support for organisation Encourages activities intended to cause endangerment to life
B	<ul style="list-style-type: none"> Arranged or played a significant part in the arrangement of a meeting/event aimed at gaining significant support for organisation Intended to gain widespread or significant support for organisation Encourages activities intended to cause widespread or serious damage to property, or economic interests or substantial impact upon civic infrastructure
C	<ul style="list-style-type: none"> Lesser cases where characteristics for categories A or B are not present

Harm

The court should consider the factors set out below to determine the level of harm.

Category 1	<ul style="list-style-type: none"> Evidence that others have acted on or been assisted by the encouragement to carry out activities endangering life Significant support for the organisation gained or likely to be gained
Category 2	<ul style="list-style-type: none"> Evidence that others have acted on or been assisted by the encouragement to carry out activities not endangering life
Category 3	<ul style="list-style-type: none"> All other cases

STEP TWO

Starting point and category range

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability or harm in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Harm	Culpability		
	A	B	C
Category 1	Starting point 7 years' custody	Starting point 5 years' custody	Starting point 3 years' custody
	Category range 6 – 9 years' custody	Category range 4 – 6 years' custody	Category range 2 – 4 years' custody
Category 2	Starting point 6 years' custody	Starting point 4 years' custody	Starting point 2 years' custody
	Category range 5 – 7 years' custody	Category range 3 – 5 years' custody	Category range 1 – 3 years' custody
Category 3	Starting point 5 years' custody	Starting point 3 years' custody	Starting point 1 year's custody
	Category range 4 – 6 years' custody	Category range 2 – 4 years' custody	Category range High level community order – 2 years' custody

See page 30.

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness

Statutory aggravating factors:

Previous convictions, having regard to a) the **nature** of the offence to which the conviction relates and its **relevance** to the current offence; and b) the **time** that has elapsed since the conviction

Offence committed whilst on bail

Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (*When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting*)

Other aggravating factors:

Vulnerable/impressionable audience

Failure to respond to warnings

Failure to comply with current court orders

Offence committed on licence or Post Sentence Supervision

Offence committed whilst in prison

Factors reducing seriousness or reflecting personal mitigation

No previous convictions **or** no relevant/recent convictions

Good character and/or exemplary conduct

Offender involved through coercion, intimidation or exploitation

Clear evidence of a change of mind set prior to arrest

Offender's responsibility substantially reduced by mental disorder or learning disability

Age and/or lack of maturity where it affects the responsibility of the offender

Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP SIX**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP SEVEN**Reasons**

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP EIGHT**Consideration for time spent on bail (tagged curfew)**

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Blank page

Funding terrorism

Fundraising

Terrorism Act 2000 (section 15)

Use and possession

Terrorism Act 2000 (section 16)

Funding arrangements

Terrorism Act 2000 (section 17)

Money laundering

Terrorism Act 2000 (section 18)

Triable either way

Maximum: 14 years' custody

Offence range: High level community order – 13 years' custody

This guideline applies only to offenders aged 18 and older

STEP ONE**Determining the offence category**

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category, the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender's culpability.

Where there are characteristics present which fall under different levels of culpability, the court should balance these characteristics to reach a fair assessment of the offender's culpability.

Culpability demonstrated by one or more of the following:

- | | |
|----------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| A | <ul style="list-style-type: none"> • A significant role where offending is part of a group activity • Involvement of others through pressure or influence • Abuse of position of power, trust or responsibility • Sophisticated nature of offence/significant planning • Activities took place over a sustained period of time |
| B | <ul style="list-style-type: none"> • Cases whose characteristics fall between A and C |
| C | <ul style="list-style-type: none"> • Performed limited function under direction • Very little or no planning |

Harm

The court should consider the factors set out below to determine the level of harm.

- | | |
|-------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Category 1 | <ul style="list-style-type: none"> • Money or property made, or was likely to make, a significant contribution to furthering terrorism • Use or provision of money or property to fund or assist activities endangering life |
| Category 2 | <ul style="list-style-type: none"> • Use or provision of money or property to fund or assist activities which involve a risk of widespread or serious damage to property, or economic interests or substantial impact upon civic infrastructure • All other cases whose characteristics fall between 1 and 3 |
| Category 3 | <ul style="list-style-type: none"> • Money or property made, or was likely to make, a minor contribution to furthering terrorism |

STEP TWO

Starting point and category range

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability or harm in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Harm	Culpability		
	A	B	C
Category 1	Starting point 12 years' custody	Starting point 9 years' custody	Starting point 7 years' custody
	Category range 10 – 13 years' custody	Category range 8 – 10 years' custody	Category range 6 – 8 years' custody
Category 2	Starting point 9 years' custody	Starting point 7 years' custody	Starting point 4 years' custody
	Category range 8 – 10 years' custody	Category range 6 – 8 years' custody	Category range 2 – 5 years' custody
Category 3	Starting point 7 years' custody	Starting point 4 years' custody	Starting point 2 years' custody
	Category range 6 – 8 years' custody	Category range 2 – 5 years' custody	Category range High level community order – 3 years' custody

See page 36.

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness

Statutory aggravating factors:

Previous convictions, having regard to a) the **nature** of the offence to which the conviction relates and its **relevance** to the current offence; and b) the **time** that has elapsed since the conviction

Offence committed whilst on bail

Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (*When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting*)

Other aggravating factors:

Deliberate use of encrypted communications or similar technologies to facilitate the commission of the offence and/or avoid or impede detection

Indoctrinated or encouraged others

Use or provision of false or fraudulent identification

Misrepresenting nature of organisation

Failure to respond to warnings

Failure to comply with current court orders

Offence committed on licence or Post Sentence Supervision

Factors reducing seriousness or reflecting personal mitigation

No previous convictions **or** no relevant/recent convictions

Good character and/or exemplary conduct

Offender involved through coercion, intimidation or exploitation

Offender's responsibility substantially reduced by mental disorder or learning disability

Age and/or lack of maturity where it affects the responsibility of the offender

Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP SIX**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP SEVEN**Reasons**

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP EIGHT**Consideration for time spent on bail (tagged curfew)**

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Blank page

Failure to disclose information about acts of terrorism

Terrorism Act 2000 (section 38B)

Triable either way
Maximum: 5 years' custody

Offence range: High level community order – 4 years 6 months' custody

This guideline applies only to offenders aged 18 and older

STEP ONE
Determining the offence category

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category, the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender’s culpability.

Culpability demonstrated by one or more of the following:	
A	• Information was very significant (including, but not limited to, information which could have prevented an act of terrorism)
B	• Cases whose characteristics fall between A and C
C	• Information was of low significance

Harm	
The court should consider the factors set out below to determine the level of harm.	
Category 1	• Information related to terrorist activity endangering life • Information related to terrorist activity intended to cause widespread or serious damage to property, or economic interest or substantial impact upon civic infrastructure
Category 2	• All other cases

See page 41.

STEP TWO

Starting point and category range

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability or harm in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Harm	Culpability		
	A	B	C
Category 1	Starting point 4 years' custody	Starting point 3 years' custody	Starting point 2 years' custody
	Category range 3 – 4 years 6 months' custody	Category range 2 – 4 years' custody	Category range 6 months – 3 years' custody
Category 2	Starting point 3 years' custody	Starting point 2 years' custody	Starting point 1 year 6 months' custody
	Category range 2 – 4 years' custody	Category range 6 months – 3 years' custody	Category range High level community order – 2 years' custody

See page 42.

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness

Statutory aggravating factors:

Previous convictions, having regard to a) the **nature** of the offence to which the conviction relates and its **relevance** to the current offence; and b) the **time** that has elapsed since the conviction

Offence committed whilst on bail

Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (*When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting*)

Other aggravating factors:

Many lives endangered

Length of time over which offending was committed

Failure to respond to warnings

Failure to comply with current court orders

Offence committed on licence or Post Sentence Supervision

Offence committed whilst in prison

Factors reducing seriousness or reflecting personal mitigation

No previous convictions **or** no relevant/recent convictions

Good character and/or exemplary conduct

Offender involved through coercion, intimidation or exploitation

Offender discloses information but not as soon as was reasonably practicable

Offender's responsibility substantially reduced by mental disorder or learning disability

Age and/or lack of maturity where it affects the responsibility of the offender

Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP SIX**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP SEVEN**Reasons**

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP EIGHT**Consideration for time spent on bail (tagged curfew)**

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Blank page

Possession for terrorist purposes

Terrorism Act 2000 (section 57)

This is a serious specified offence for the purposes of sections 224 and 225(2) (life sentence for serious offences) of the Criminal Justice Act 2003.

This is an offence listed in Part 1 of Schedule 15B for the purposes of sections 224A (life sentence for second listed offence) of the Criminal Justice Act 2003.

This is a specified offence for the purposes of section 226A (extended sentence for certain violent or sexual offences) of the Criminal Justice Act 2003.

This is an offence listed in Schedule 18A for the purposes of section 236A (special custodial sentence for certain offenders of particular concern) of the Criminal Justice Act 2003.

Triable either way
Maximum: 15 years' custody

Offence range: 1 – 14 years' custody

This guideline applies only to offenders aged 18 and older

STEP ONE
Determining the offence category

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category, the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender’s culpability.

Where there are characteristics present which fall under different levels of culpability, the court should balance these characteristics to reach a fair assessment of the offender’s culpability.

Culpability demonstrated by one or more of the following:	
A	<ul style="list-style-type: none"> • Possession of article(s) indicates that offender’s preparations for terrorist activity are complete or almost complete • Offender is a significant participant in the commission, preparation or instigation of an act of terrorism
B	<ul style="list-style-type: none"> • Cases falling between A and C
C	<ul style="list-style-type: none"> • Possession of article(s) indicates that offender has engaged in limited preparation toward terrorist activity • Offender is of limited assistance or encouragement to others who are preparing for terrorist activity

Harm	
Harm is assessed based on the type of harm risked and the likelihood of that harm being caused.	
Category 1	<ul style="list-style-type: none"> • Article(s) had potential to facilitate an offence endangering life and harm is very likely to be caused
Category 2	<ul style="list-style-type: none"> • Article(s) had potential to facilitate an offence endangering life but harm is not very likely to be caused • Article(s) had potential to facilitate an offence causing widespread or serious damage to property, or economic interest or substantial impact upon civic infrastructure
Category 3	<ul style="list-style-type: none"> • All other cases

STEP TWO

Starting point and category range

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability or harm in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Harm	Culpability		
	A	B	C
Category 1	Starting point 12 years' custody	Starting point 7 years' custody	Starting point 4 years' custody
	Category range 9 – 14 years' custody	Category range 6 – 9 years' custody	Category range 3 – 6 years' custody
Category 2	Starting point 8 years' custody	Starting point 6 years' custody	Starting point 3 years' custody
	Category range 7 – 9 years' custody	Category range 4 – 7 years' custody	Category range 2 – 4 years' custody
Category 3	Starting point 6 years' custody	Starting point 4 years' custody	Starting point 2 years' custody
	Category range 4 – 7 years' custody	Category range 2 – 5 years' custody	Category range 1 – 3 years' custody

See page 48.

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness
Statutory aggravating factors:
Previous convictions, having regard to a) the nature of the offence to which the conviction relates and its relevance to the current offence; and b) the time that has elapsed since the conviction
Offence committed whilst on bail
Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (<i>When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting</i>)
Other aggravating factors:
Article has the potential to endanger many lives
Length of time over which offending was committed
Communication with other extremists
Deliberate use of encrypted communications or similar technologies to facilitate the commission of the offence and/or avoid or impede detection
Offender attempted to disguise their identity to prevent detection
Indoctrinated or encouraged others
Failure to respond to warnings
Failure to comply with current court orders
Offence committed on licence or Post Sentence Supervision
Offence committed whilst in prison
Factors reducing seriousness or reflecting personal mitigation
No previous convictions or no relevant/recent convictions
Good character and/or exemplary conduct
Offender involved through coercion, intimidation or exploitation
Clear evidence of a change of mind set prior to arrest
Offender's responsibility substantially reduced by mental disorder or learning disability
Age and/or lack of maturity where it affects the responsibility of the offender
Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Dangerousness**

The court should consider whether having regard to the criteria contained in Chapter 5 of Part 12 of the Criminal Justice Act 2003 it would be appropriate to impose a life sentence (section 224A or section 225) or an extended sentence (section 226A). When sentencing offenders to a life sentence under these provisions, the notional determinate sentence should be used as the basis for the setting of a minimum term.

STEP SIX**Special custodial sentence for certain offenders of particular concern (section 236A)**

Where the court does not impose a sentence of imprisonment for life or an extended sentence, but does impose a period of imprisonment, the term of the sentence must be equal to the aggregate of the appropriate custodial term and a further period of 1 year for which the offender is to be subject to a licence.

STEP SEVEN**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP EIGHT**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP NINE

Reasons

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP TEN

Consideration for time spent on bail (tagged curfew)

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Collection of terrorist information

Terrorism Act 2000 (section 58)

Triable either way
Maximum: 10 years' custody

Offence range: High level community order – 9 years' custody

This guideline applies only to offenders aged 18 and older

STEP ONE
Determining the offence category

The court should determine the offence category with reference **only** to the factors listed in the tables below. In order to determine the category, the court should assess **culpability** and **harm**.

The court should weigh all the factors set out below in determining the offender’s culpability.

Where there are characteristics present which fall under different levels of culpability, the court should balance these characteristics to reach a fair assessment of the offender’s culpability.

Culpability demonstrated by one or more of the following:	
A	<ul style="list-style-type: none"> Offender collected, made a record of, or was in possession of information for use in a specific terrorist act
B	<ul style="list-style-type: none"> Offender collected, made a record of, or was in possession of information likely to be useful to a person committing or preparing an act of terrorism and the offender had terrorist connections or motivations Offender repeatedly accessed extremist material (where not falling within A)
C	<ul style="list-style-type: none"> Offender collected, made a record of, or was in possession of information likely to be useful to a person committing or preparing an act of terrorism but had no terrorist connections or motivations

Harm Harm is assessed based on the type of harm risked and the likelihood of that harm being caused.	
Category 1	<ul style="list-style-type: none"> Material provides instruction for specific terrorist activity endangering life and harm is very likely to be caused
Category 2	<ul style="list-style-type: none"> Material provides instruction for specific terrorist activity endangering life but harm is not very likely to be caused Material provides instruction for specific terrorist activity intended to cause widespread or serious damage to property, or economic interest or substantial impact upon civic infrastructure
Category 3	<ul style="list-style-type: none"> All other cases

STEP TWO

Starting point and category range

Having determined the category at step one, the court should use the corresponding starting point to reach a sentence within the category range below. The starting point applies to all offenders irrespective of plea or previous convictions. A case of particular gravity, reflected by multiple features of culpability or harm in step one, could merit upward adjustment from the starting point before further adjustment for aggravating or mitigating features, set out on the next page.

Harm	Culpability		
	A	B	C
Category 1	Starting point 7 years' custody	Starting point 5 years' custody	Starting point 2 years' custody
	Category range 5 – 9 years' custody	Category range 3 – 6 years' custody	Category range 1 – 4 years' custody
Category 2	Starting point 6 years' custody	Starting point 4 years' custody	Starting point 1 year 6 months' custody
	Category range 4 – 8 years' custody	Category range 3 – 5 years' custody	Category range 6 months – 3 years' custody
Category 3	Starting point 5 years' custody	Starting point 3 years' custody	Starting point 1 year's custody
	Category range 3 – 6 years' custody	Category range 2 – 5 years' custody	Category range High level community order – 2 years' custody

See page 54.

The table below contains a **non-exhaustive** list of additional factual elements providing the context of the offence and factors relating to the offender. Identify whether any combination of these, or other relevant factors, should result in an upward or downward adjustment from the sentence arrived at so far. In particular, relevant recent convictions are likely to result in an upward adjustment. In some cases, having considered these factors, it may be appropriate to move outside the identified category range.

Factors increasing seriousness

Statutory aggravating factors:

Previous convictions, having regard to a) the **nature** of the offence to which the conviction relates and its **relevance** to the current offence; and b) the **time** that has elapsed since the conviction

Offence committed whilst on bail

Offence motivated by, or demonstrating hostility based on any of the following characteristics or presumed characteristics of the victim: religion, race, disability, sexual orientation or transgender identity (*When considering this factor, sentencers should bear in mind the statutory definition of terrorism in section 1 of the Terrorism Act 2000, and should be careful to avoid double counting*)

Other aggravating factors:

Significant volume of terrorist publications

Length of time over which offending was committed

Deliberate use of encrypted communications or similar technologies to facilitate the commission of the offence and/or avoid or impede detection

Failure to respond to warnings

Failure to comply with current court orders

Offence committed on licence or Post Sentence Supervision

Offence committed whilst in prison

Factors reducing seriousness or reflecting personal mitigation

No previous convictions **or** no relevant/recent convictions

Good character and/or exemplary conduct

Offender involved through coercion, intimidation or exploitation

Clear evidence of a change of mind set prior to arrest

Offender's responsibility substantially reduced by mental disorder or learning disability

Age and/or lack of maturity where it affects the responsibility of the offender

Sole or primary carer for dependent relatives

STEP THREE**Consider any factors which indicate a reduction for assistance to the prosecution**

The court should take into account sections 73 and 74 of the Serious Organised Crime and Police Act 2005 (assistance by defendants: reduction or review of sentence) and any other rule of law by virtue of which an offender may receive a discounted sentence in consequence of assistance given (or offered) to the prosecutor or investigator.

STEP FOUR**Reduction for guilty pleas**

The court should take account of any potential reduction for a guilty plea in accordance with section 144 of the Criminal Justice Act 2003 and the *Guilty Plea* guideline.

STEP FIVE**Totality principle**

If sentencing an offender for more than one offence, or where the offender is already serving a sentence, consider whether the total sentence is just and proportionate to the overall offending behaviour in accordance with the *Offences Taken into Consideration and Totality* guideline.

STEP SIX**Ancillary orders**

In all cases the court should consider whether to make ancillary orders. See Additional guidance on page 57.

STEP SEVEN**Reasons**

Section 174 of the Criminal Justice Act 2003 imposes a duty to give reasons for, and explain the effect of, the sentence.

STEP EIGHT**Consideration for time spent on bail (tagged curfew)**

The court must consider whether to give credit for time spent on bail in accordance with section 240A of the Criminal Justice Act 2003.

Blank page

Additional guidance

ANCILLARY ORDER	STATUTORY REFERENCE
<p>Confiscation A confiscation order may be made by the Crown Court in circumstances in which the offender has obtained a financial benefit as a result of, or in connection with, his criminal conduct.</p>	<p>Section 6 and Schedule 2 of the Proceeds of Crime Act 2002</p>
<p>Forfeiture When sentencing for a funding offence (sections 15 – 18 Terrorism Act 2000), the court may order the forfeiture of money or property which the offender had possession or control of at the time of the offence</p>	<p>Section 23 to 23B Terrorism Act 2000</p>
<p>AUTOMATIC ORDERS ON CONVICTION</p>	
<p>The following requirements or provisions are not part of the sentence imposed by the court but apply automatically by operation of law. The role of the court is to inform the offender of the applicable requirements and/or prohibition.</p>	
ANCILLARY ORDER	STATUTORY REFERENCE
<p>Notification requirements A relevant offender automatically becomes subject to notification requirements, obliging him to notify the police of specified information for a specified period. The court should inform the offender accordingly. The operation of the notification requirement is not a relevant consideration in determining the sentence for the offence.</p>	<p>Sections 41 – 53 Counter-Terrorism Act 2008</p>

Sentencing for offences not covered by this guideline but with a terrorist connection section 30 Counter Terrorism Act 2008

Where a court is considering the seriousness of an offence specified in Schedule 2 Counter Terrorism Act 2008, and it appears that the offence has or may have a terrorist connection, the court must determine whether that is the case. To make this determination the court may hear evidence, and must take account of any representations made by the parties.

If the court determines that the offence has a terrorist connection it **must** treat that fact as a statutory aggravating factor and state in open court that the offence was so aggravated.

Notification requirements apply to these offences.

Offences not covered by schedule 2 Counter Terrorism Act 2008

Where a court is considering the seriousness of an offence not specified in Schedule 2 Counter Terrorism Act 2008, and it appears that the offence has or may have a terrorist connection, the court should determine whether that is the case by hearing evidence where necessary.

If the court determines that the offence has a terrorist connection it **may** treat that fact as a non-statutory aggravating factor where it appears relevant and appropriate to do so.

Notification requirements do not apply to these offences.

Annex:

Community orders

In this guideline, community sentences are expressed as one of three levels (low, medium and high).

An illustrative description of examples of requirements that might be appropriate for each level is provided below. Where two or more requirements are ordered, they must be compatible with each other. Save in exceptional circumstances, the court must impose at least one requirement for the purpose of punishment, or combine the community order with a fine, or both (see section 177 Criminal Justice Act 2003).

Low	Medium	High
Offences only just cross community order threshold, where the seriousness of the offence or the nature of the offender's record means that a discharge or fine is inappropriate	Offences that obviously fall within the community order band	Offences only just fall below the custody threshold or the custody threshold is crossed but a community order is more appropriate in the circumstances
In general, only one requirement will be appropriate and the length may be curtailed if additional requirements are necessary		More intensive sentences which combine two or more requirements may be appropriate
Suitable requirements might include: <ul style="list-style-type: none"> Any appropriate rehabilitative requirement(s) 40 – 80 hours of unpaid work Curfew requirement within the lowest range (for example up to 16 hours per day for a few weeks) Exclusion requirement, for a few months Prohibited activity requirement Attendance centre requirement (where available) 	Suitable requirements might include: <ul style="list-style-type: none"> Any appropriate rehabilitative requirement(s) Greater number of hours of unpaid work (for example 80 – 150 hours) Curfew requirement within the middle range (for example up to 16 hours for 2 – 3 months) Exclusion requirement lasting in the region of 6 months Prohibited activity requirement 	Suitable requirements might include: <ul style="list-style-type: none"> Any appropriate rehabilitative requirement(s) 150 – 300 hours of unpaid work Curfew requirement up to 16 hours per day for 4 – 12 months Exclusion order lasting in the region of 12 months

The table above is also set out in the *Imposition of Community and Custodial Sentences Guideline* which includes further guidance on community orders.

Blank page

